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BEFORE THE ARIZONA CORROBATION COM

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AZ CORP COMMISSION

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IN THE MATTER OF THE APPLICATION OF ARIZONA PUBLIC SERVICE COMPANY FOR A HEARING TO DETERMINE THE FAIR VALUE OF THE UTILITY PROPERTY OF THE COMPANY FOR RATEMAKING JUST AND PURPOSES. TO FIX Α RETURN REASONABLE RATE OF THEREON, TO **APPROVE** RATE SCHEDULES DESIGNED TO DEVELOP **AMEND** SUCH RETURN. AND TO

DECISION NO. 67744 IN THE MATTER OF THE INQUIRY INTO FREQUENCY OF **UNPLANNED** THE **OUTAGES DURING 2005 AT PALO VERDE** NUCLEAR GENERATING STATION, THE OF THE OUTAGES, CAUSES REPLACEMENT PROCUREMENT OF

POWER AND THE IMPACT OF THE **OUTAGES ON ARIZONA PUBLIC SERVICE** COMPANY'S CUSTOMERS.

IN THE MATTER OF THE AUDIT OF THE **PURCHASED POWER FUEL** AND OF **PRACTICES** AND COSTS THE ARIZONA PUBLIC SERVICE COMPANY.

Docket No. E-01345A-05-0816

Docket No. E-01345A-05-0826

Docket No. E-01345A-05-0827€

NOTICE OF FILING

The Residential Utility Consumer Office ("RUCO") hereby provides notice of filing the Testimony Summaries of J. Richard Hornby and David A. Schlissel in the above-referenced matter. Confidential material has been redacted from the testimony summary of Mr. Schlissel

that is being filed with Docket Control. The confidential portion of his testimony summary is being lodged under seal with the Hearing Division, and is available to parties that have entered Protective Agreements with APS by contacting RUCO's counsel. RESPECTFULLY SUBMITTED this 3rd day of November 2006. Wakefield **Chief Counsel** AN ORIGINAL AND SEVENTEEN COPIES of the foregoing filed this 3rd day of November 2006 with: **Docket Control** Arizona Corporation Commission 1200 West Washington Phoenix, Arizona 85007 COPIES of the foregoing hand delivered/ mailed or *emailed this 3rd day of November 2006 to: *Thomas L. Mumaw *Lvn Farmer Chief Administrative Law Judge *Karilee S. Ramaley Pinnacle West Capital Corporation **Hearing Division** Law Department Arizona Corporation Commission P. O. Box 53999 1200 West Washington Mail Station 8695 Phoenix, Arizona 85007 Phoenix, Arizona 85072-3999 *Christopher Kempley, Chief Counsel *Deborah R. Scott Legal Division Kimberly A. Grouse **Arizona Corporation Commission** Snell & Wilmer L.L.P. 1200 West Washington 400 East Van Buren Phoenix, Arizona 85007 Phoenix, Arizona 85004-2202 22 *Ernest Johnson, Director

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By <u>Secretary to Scott Wakefield</u>

SUMMARY OF TESTIMONY GIVEN BY J. RICHARD HORNBY ON BEHALF OF THE RESIDENTIAL UTILITY CONSUMER OFFICE

My testimony addresses three issues: the Company's hedging strategy, the updated base fuel rate proposed by APS witness Ewen in his Rebuttal Testimony and the alternative PSA proposal presented in the Direct Testimony of Staff witness Antonuk.

My review of the Company's hedging strategy was based upon the Direct Testimony of its witnesses and their responses to information requests. My major conclusions from that review are that:

- the primary purpose of the hedging program is to stabilize the prices that APS
 pays for its natural gas and purchased power. As such it is misleading to measure
 its performance or benefits in terms of its savings, or losses, relative to market
 prices for natural gas and purchased power at the time of delivery;
- stabilization of natural gas and purchased power prices, in and of itself, is not a major benefit to APS ratepayers. While ratepayers do see a benefit, it is a smaller benefit than that seen by APS because the portion of retail rates stabilized through the hedging program is small relative to total retail rates.
- the detailed design of the APS hedging program does not appear to be based upon quantitative studies or analyses since APS did not provide any in response to discovery or in their Rebuttal Testimony; and
- APS has not presented a corresponding explicit strategy to minimize its natural gas and purchased power costs. APS does minimize its natural gas and purchased power costs in the short-term, by determining the most economic mix of each resource to acquire and hold under its hedging strategy. However APS has not provided a plan for minimizing those costs, and its other energy and capacity costs, in the long-term.

Based upon those conclusions I have two major recommendations. One is that the Arizona Corporation Commission require APS to measure the performance of its hedging

program in terms of the stability of its natural gas and purchased power prices. The other is for the Commission to require APS to develop a strategy to minimize its natural gas and purchased power costs, in the context of minimizing its overall costs, and balance that cost minimization goal with its price stabilization goal.

My second issue is the new, higher Base Fuel Recovery Amount of 3.3112 cents/kwh that Mr. Ewen proposed in his Rebuttal Testimony. This amount is based upon a new set of proposed adjustments through 2007 as well as the Company's withdrawal of its hedging gains/losses proposal. I recommend that the Commission limit the Base Fuel Recovery Amount to 3.1202 cents/kwh, which is the original amount APS requested adjusted for withdrawal of the proposed sharing of hedge gains and losses. By proposing a new Base Fuel Recovery Amount based upon a 2007 Pro Forma APS has moved the reference point from 2006 to 2007 and have done so late in the proceeding leaving intervenors essentially no time to review it, file discovery and analyze the discovery responses prior to filing surrebuttal. Had APS been seriously concerned about potential revenue shortfalls and fuel deferrals in 2007 if its Base Fuel Recovery Amount was set according to its initial 2006 pro forma, then I would have expected it to have raised this concern in its Direct Testimony or by early July at the latest.

My third issue is the potential move to a prospective or forward-looking PSA charge discussed in the Direct Testimony of Staff witness Antonuk. I consider such a change to be premature and do not support it. The existing PSA system was established after extensive deliberations and has only been in effect a short time. It should be allowed further time to prove itself. In addition, introducing a prospective charge raises important issues that would need to be reviewed and discussed.

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REDACTED SUMMARY OF TESTIMONY GIVEN BY DAVID A. SCHLISSEL ON BEHALF OF THE RESIDENTIAL UTILITY CONSUMER OFFICE

I. DIRECT TESTIMONY

My Direct Testimony addressed two issues: First, whether APS' acquisition of the Sundance Generating Station was prudent. Second, whether the amounts that APS is requesting for Operating & Maintenance expenditures ("O&M") for the PWEC Units and the Sundance Plant are reasonable.

With regard to the first issue, I have concluded that APS' acquisition of the Sundance Generating Station was prudent. This conclusion was based on the following findings:

- 1. APS shows a need for additional capacity.
- 2. The acquisition of the CT capacity at Sundance, along with the Company's existing nuclear, coal and combined cycle capacity, gives APS flexibility in meeting peak demands.
- 3. The process that APS used to select the Sundance Plant appears to have been thorough and reasonable.
- 4. The price of the Sundance Plant is reasonable compared to the other available alternatives.
- 5. Economic analyses suggest that the acquisition of the Sundance Plant will produce net economic benefits compared to the other available alternatives.

With regard to the second issue, I have concluded that APS' requested PWEC Unit O&M is unreasonably high and should be reduced by at least \$5,767,852 and that APS' requested Sundance Plant O&M also is unreasonably high and should be reduced by at [REDACTED].

In particular, there are several flaws that lead APS to overinflate the amount of required PWEC Unit O&M

- 1. APS began with what are designated as the actual PWEC 2004 O&M expenditures instead of the Units' O&M expenditures for the October 2004-September 2005 test year.
- 2. APS makes a pro forma adjustment for variable O&M that began with the PWEC Units' actual 2004 generation and reflected projected generation levels from APS' 2005 Long Range Forecast that are substantially [REDACTED] than the more recent 2006 rate case generation forecasts.

As I show in Exhibit DAS-2, when I made corrections to adjust for these flaws, using APS' own methodology the level of required PWEC Unit O&M was reduced by at least \$5,767,852. This conclusion is conservative because it is unclear whether the actual PWEC 2004 O&M expenditure figures provided by the Company in its workpapers and

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data responses reflect the subtraction of the APS-PWEC affiliate charges for auxiliary power and common facilities.

APS' calculation of requested Sundance Plant variable O&M also is flawed. As shown in APS' workpapers, the Company's requested annual level of Sundance O&M includes a \$2,750,000 adjustment for variable maintenance costs. This adjustment is based on the assumption that future generation at Sundance will average 630,000 MWH per year.

However, However, APS' 2006 Rate Case forecasts project that the Sundance Plant will generate only an average of [REDACTED] MWH each year during the three year period 2006-2008. Replacing the estimated 630,000 MWH used to calculate APS's requested variable O&M by this [REDACTED] MWH figure, reduces the variable O&M adjustment by \$1,121,825.

II. SURREBUTTAL TESTIMONY

My surrebuttal testimony responded to the claim of APS witness Ewen that my proposed PWEC O&M adjustment is inconsistent with the ACC Staff's consultants which found that "O&M expenditure patterns [to be] consistent with operation requirements." The Staff consultant review referenced by Mr. Ewen examined the historic O&M expenditures at APS' fossil station and not the Company's projected future levels of expenditures. In contrast, my proposed adjustments did not address at all the reasonableness of historic O&M expenditures. Instead, my adjustments were focused (1) on making the Company's projected normalized variable O&M rate case requests for the PWEC and Sundance facilities consistent with APS' most recent projections of the expected generation of the those units during the years 2006-2008 and (2) ensuring that the Company's requested O&M reflect the actual levels of 2004 expenditures at the PWEC units as reflected in APS' response to Data Requests UTI-11-329.1 As I noted in my direct testimony, APS' projected variable O&M were based on the Company's 2005 Long Range Forecast and not on the more recent 2006 Rate Case Forecasts.

Consequently, contrary to what Mr. Ewen has testified, the Staff consultant's conclusions about historic O&M expenditure levels do not conflict in any way with my proposed adjustment of APS' forecast future variable O&M expenses at the PWEC and Sundance facilities.

Direct Testimony of David A. Schlissel, at page 4, line 11, through page 6, line 10.